#36.35

11/16/71

Memorandum 71-94

Subject: Study 36.35 - Condemnation (Immediate Possession--Condemnation Deposits Fund)

Summary

The Commission has previously approved the addition of provisions to the Government Code to continue the Condemnation Deposits Fund for handling and investment of money deposited by plaintiffs in order to obtain possession of property.

The 1971 Legislature has enacted a measure establishing the Litigation Deposits Fund which largely duplicates the functions of the Condemnation Deposits Fund. (The new fund is compiled in the Government Code using the same section numbers as the Commission planned to use to continue the Condemnation Deposits Fund.) The overlap between these two funds is not complete, however, and the staff recommends that the Condemnation Deposits Fund be retained as a separate fund in the state treasury.

Analysis

Condemnation Deposits Fund. Code of Civil Procedure Section 1254 makes provision for the Condemnation Deposits Fund in the state treasury intended to receive and invest money paid into court by a plaintiff in order to obtain possession of property. This fund consists of money paid into court by any plaintiff, and its flow is regulated by the Pooled Money Investment Board. Accumulated interest on money in the fund is paid out to such persons and at such times as the court directs. The Commission has tentatively determined to recodify the Condemnation Deposits Fund as Article 9 (commencing with Section 16425) of Chapter 2 of Part 2 of Division 4 of Title 2 of the Government Code. (See Comprehensive Statute.)

Litigation Deposits Fund. The 1971 Legislature enacted as Article 9 (commencing with Section 16425) the Litigation Deposits Fund. (See Exhibit I, attached.) This fund consists of money received as litigation deposits where the State of California is a party to the litigation and where there is no special provision for investing and handling the money. Its flow is regulated by the Department of Justice. Accumulated interest on money in the fund is paid out to the party receiving the deposit when ordered by the court.

Comparison of the funds. Apart from the obvious differences that the condemnation fund applies only to condemnation and is controlled by the Pooled Money Investment Board, while the Litigation fund applies to all types of litigation and is controlled by the Department of Justice, there are other differences of significance to eminent domain cases.

- (1) The litigation fund is for receipt of "litigation deposits" only. Whether an immediate possession deposit would qualify as a "litigation" deposit is not clear from the statute.
- (2) The litigation fund is for deposits involving state litigation only. This would preclude handling of deposits made by local public entities and by public utilities.
- (3) The litigation fund interest is to be paid to the person receiving the deposit. In eminent domain proceedings, interest may not accrue on a deposit for possession following entry of judgment so that the person receiving the deposit may not be entitled to the accumulated interest.

Recommendation

The staff believes that the differences between the Litigation Deposits Fund and the Condemnation Deposits Fund are sufficiently irreconcilable to

preclude an effort to merge the condemnation deposits with the litigation deposits. Instead, the staff recommends that the Condemnation Deposits Fund be retained as previously approved as a separte Article 10 (commencing with Section 16429.1) of Chapter 2 of Part 2 of Division 4 of Title 2 of the Government Code.

Respectfully submitted,

Nathaniel Sterling Legal Counsel

EXHIBIT I

AMENDED IN ASSEMBLY JULY 28, 1971 AMENDED IN SENATE MAY 6, 1971 AMENDED IN SENATE APRIL 23, 1971

SENATE BILL

No. 371

CHAPTER 1148 Introduced by Senator Cologne

February 24, 1971

BEFERRED TO COMMITTEE ON GOVERNMENTAL ORGANIZATION

An act to add Article 9 (commencing with Section 16425) to Chapter 2 of Part 2 of Division 4 of Title 2 of the Government Code, relating to litigation deposits, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

SB 371, as amended, Cologne (G.O.). Litigation Deposits Fund. Adds Art. 9 (commencing with Sec. 16425), Ch. 2, Pt. 2, Div. 4, Title 2, Gov.C.

Establishes the Litigation Deposits Fund in the State Treasury for the deposit of money received er held as litigation deposits where the State of California is a party to the litigation. Appropriates money in fund.

Specifies the duties of the Department of Justice, Department of General Services, the State Treasurer, and the State Controller with respect to such fund.

Provides for the investment or deposit of the fund and for the allocation of income. Provides amounts allocated to deposit shall be paid to person receiving deposit when ordered by the court.

Vote-Majority; Appropriation-Yes; Fiscal Committee-Yes.

The people of the State of California do enact as follows:

SECTION 1. Article 9 (commencing with Section 16425) is added to Chapter 2 of Part 2 of Division 4 of Title 2 of the Government Code, to read:

Article 9. Litigation Deposits Fund

16425. There is in the State Treasury the Litigation Deposits Fund, hereafter referred to as "the fund," which is hereby appropriated for the purposes of this article.

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16426. The fund consists of all money received or held as litigation deposits where the State of California is a party to the litigation and no other state statutes specifically provide for both of the following:

(1) Handling and investing such money.

(2) Crediting any interest accrued thereto to such deposits. 16427. The fund is under the control of the Department of Justice, hereafter referred to as "the department." The department shall maintain accounting records pertaining to the fund, including subsidiary records of individual litigation deposits and the disbursements thereof. The department shall file a claim with the State Controller to pay out money in the fund to whomever and at such time as the court may direct. Any residue remaining in a deposit account after satisfaction of all court-directed claims for that account shall be transferred to the General Fund.

16428. Money in the fund may be invested and reinvested in any securities described in Section 16430 or deposited in banks as provided in Chapter 4 (commencing with Section 16500) of this part. The department shall determine the amount of money available for investment or deposit and shall so arrange the investment or deposit program that funds will be available for the immediate payment of any court order or decree. The Treasurer shall invest or make deposits in accord-

ance with these determinations.

All revenues earned from investment or deposit of fund moneys shall be deposited in the fund. After first deducting therefrom the amount payable to the Treasurer for investment services rendered and the amount payable to the department for administrative services rendered, the department shall apportion as of June 80 and December 31 of each year the remainder of such revenues earned and deposited in the fund during the six calendar months ending with such dates. There shall be apportioned and credited to each litigation deposit in the fund during such six-month period, an amount directly proportionate to the total deposits in the fund and the length of time such deposits remained therein. The amounts so apportioned shall be paid to the party receiving the deposit when ordered by the court. The cost of administrative services rendered shall be determined by the department in a manner approved by the Department of General Services. The amounts payable to the department and to the Treasurer shall be transferred to the General Fund and accounted as reimbursements to their respective appropriations